	PINOLE PLANNING COMMISSION May 24, 2021		
		Way 24, 2021	
NE	MEETING WAS HELD PUR WSOM'S EXECUTIVE ORD ERE NO LONGER OPEN T	IFORNIA'S DECLARATION OF EMERGENCY – THIS SUANT TO AUTHORIZATION FROM GOVERNOR ERS – CITY COUNCIL AND COMMISSION MEETINGS O IN-PERSON ATTENDANCE. THE MEETING WAS IA ZOOM TELECONFERENCE.	
Α.	CALL TO ORDER: 7:05	P.M.	
В.	PLEDGE OF ALLEGIANG	PLEDGE OF ALLEGIANCE AND ROLL CALL	
	Commissioners Present:	Benzuly, Flashman, Kurrent, Martinez, Wong, Vice Chair Moriarty, Chair Banuelos	
	Commissioners Absent:	None	
	Staff Present:	Tamara Miller, Development Services Director David Hanham, Planning Manager Misha Kaur, Senior Project Manager Alex Mog, Assistant City Attorney	
) .	CITIZENS TO BE HEARI	<u>0</u>	
	• • • • • • • • • • • • • • • • • • • •	bmitted written comments via email that were read into filed with the agenda packet for this meeting: Rafael	
	Commissioner Flashman Menis had attributed to he	expressed her appreciation for the kind comments Mr. er in his e-mail.	
D.	MEETING MINUTES:		
	1. Planning Commiss	ion Meeting Minutes from April 26, 2021	
	been a comment about the	ported that during a recent City Council meeting there had quality of the City Council meeting minutes. The speaker quality of the Planning Commission minutes and she had	

agreed that Planning Commission minutes were exceptional and she appreciated the work of the minute-taker in recording the meeting.

MOTION by a Roll Call Vote to adopt the Planning Commission Meeting Minutes from April 26, 2021, as submitted.

MOTION: Flashman SECONDED: Moriarty APPROVED: 6-0-1
ABSTAIN: Benzuly

E. PUBLIC HEARINGS:

1. Zoning Code Amendment 21-02, Specific Plan Amendment 21-01 Update Use Definitions for Dental Office

Request: Consideration of a Zoning Ordinance Amendment and Specific Plan Amendment to add "dental office" to the Office, Business and Professional" use definition in Section 17.22.020 (F) (40) of the City of Pinole Zoning Ordinance and the "Office – Business and Professional" use definition in Chapter 11, Definitions of the Three Corridors Specific Plan

Applicant: Navjeet Chahal

2300 Henry Avenue Pinole, CA 94564

Location: 2300 Henry Avenue (APN: 401-410-010)

Planner: David Hanham

Planning Manager David Hanham presented the staff report dated May 24, 2021, and recommended the Planning Commission adopt Resolution 21-06 recommending the City Council approve a Zoning Ordinance Amendment to amend the definition of "Office-Business and Professional" in Section 17.22.020 (F) (40) of the Pinole Zoning Code and Chapter 11 of the Three Corridors Specific Plan.

Responding to the Commission, Mr. Hanham clarified the permitted uses in the Public/Quasi-Public/Institutional (PQI) Zoning District and the staff rationale for adding "dental office" to the Office-Business and Professional Zoning District, as outlined in the staff report. The property located at 2300 Henry Avenue was currently zoned PQI. On parcels zoned PQI located within the Old Town-Sub Area of the Pinole Valley Road Corridor, Office - Business and Professional was a permitted use, but Medical Service – General was prohibited. The applicant desired to open a dental office on the site which required a zoning change.

Mr. Hanham explained that dental offices involved less traffic than medical offices and staff wanted to keep the area with as little traffic as possible and stay within the PQI Zoning District. The subject parcel had been a dental office and dental lab in the past and people were familiar with the site as a dental office. While a complete zoning change could be considered if the Planning Commission so desired, staff determined a dental office would have the least impact on the Zoning Code and there had been a dental office on the parcel in the past.

Mr. Hanham also clarified the building occupancy would not change unless the building was expanded in size, which would require design review or a Conditional Use Permit (CUP) depending on the use. From a Professional Office use to a dental office, as an example, the occupancy would not change since the building would remain the same size. If however the building were to be demolished and if the use changed, it would be subject to the allowable uses permitted within the classifications in the Zoning Code and within the Three Corridors Specific Plan.

Mr. Hanham clarified that Office-Business and Professional was a permitted use within the Zoning District and by allowing dental offices to that district it would become a permitted use. The subject parcel was not a public facility zoned PQI.

Assistant City Attorney Alex Mog explained that the proposal was not intended to change the PQI Zoning but to change the definition of what was included within the Office-Business and Professional Zoning District. The Zoning Text and Specific Plan Amendments would apply to any parcel citywide where Office-Business and Professional was currently an allowed use.

Mr. Hanham further clarified that while the subject parcel was situated adjacent to a school, it was located on a separate parcel. The Kaiser Permanente parcel was zoned Office-Professional Mixed-Use (OPMU).

PUBLIC HEARING OPENED

Navjeet Chahal, 2300 Henry Avenue, Pinole, explained that the parcel had been occupied by a dental lab in the past and opening a dental office/clinic would have no impact on the use since it would be a minimal change. The Zoning Ordinance Text and Specific Plan Amendments, as proposed, would permit a dental office.

Ed Klotz, reiterated the parcel had previously been occupied by a dental lab and surrounded by other health industry giants, such as Kaiser Permanente. The PQI District allowed hospitals as a permitted use and it had been a strange twist that medical and dental offices were not fully permitted at that location. He agreed with staff that adding the dental office use definition to the Office-Business and Professional Zoning District would allow the best use of the property.

The following speaker submitted written comments via email that were read into the record and would be filed with the agenda packet for this meeting: *Rafael Menis.*

PUBLIC HEARING CLOSED

The Planning Commission discussed Zoning Code Amendment 21-02, Specific Plan Amendment 21-01 and offered the following comments and/or direction to staff:

- Understood the intent had always been that the parcel would remain the
 way it was but suggested it should have been included in the OfficeBusiness and Professional District. Recognized the parcel had been
 occupied by a dental lab in the past and suggested the Zoning Text and
 Specific Plan Amendments would essentially repair a planning error with
 little impact on the area. (Banuelos)
- Uncertain the staff approach was the best solution in that if dental offices
 were to be included in the Office Business and Professional use definition
 dental laboratories should be included and permitted as well. Found there
 were no differences between Medical Offices and regular offices. Pointed
 out that Pinole Business Park included a Lifeline Medical facility amongst
 the surrounding businesses which had not created any issues. (Kurrent)

Mr. Hanham read into the record the definition for Medical Services General, which uses were not permitted in the PQI Zoning District Old Town-Sub Area. Medical Services Hospital, as defined, would be permitted in the PQI Zoning District. For the City of Pinole, all of the uses in the PQI Zoning District were either schools, a library, a church located on San Pablo Avenue and some dental offices which were located in either OPMU or the CMU Zoning Districts. The subject parcel was the only parcel within the PQI Zoning District which had anything other than that on it. He reiterated the staff rationale for the Zoning Ordinance Text and Specific Plan Amendments and the intent not to conduct a major rewrite of the land use classifications other than to amend what was allowed without going through a complete overhaul. Staff was of the opinion the recommended process was simpler but it was the prerogative of the Planning Commission to provide direction.

 Accepted the staff recommendation as the quickest way for the applicant to open their office. Supported the staff recommendation but would also like to see dental laboratories be included in the allowed uses. Suggested with the next General Plan update the subject parcel should be flagged as needing a permanent solution as opposed to a piecemeal approach. (Kurrent)

- Agreed with the concerns raised by Commissioner Kurrent but recognized that a singular parcel was involved and the change would not affect other parcels in the PQI Zoning District. Had there been impacts to other parcels, a more rigorous discussion would have been required. Appreciated the staff effort to create an easier approach but agreed it should be done right in the future. At this time, she was neutral on the recommendation to include dental laboratories in the allowed uses. (Moriarty)
- Not opposed to the general idea of the recommendation offered by Commissioner Kurrent, although noted when the general public searched for the Zoning District description there could be an issue. Pursuant to the information provided on the City's website, the PQI Zoning District had no information in the description about offices, leading to potential confusion. Per the current discussion, Offices were allowed in the PQI Zoning District although the City's website did not include the same information. (Wong)
- Expressed concern if the Zoning Code Text and Specific Plan Amendments
 were approved, as proposed by staff, it may impact all properties that were
 zoned in this way, and the piecemeal repair may lead to greater problems.
 Would have preferred a solution that was specific to the subject parcel.
 Noted that hospital and emergency care was allowed whereas preventative
 care, which was oftentimes more necessary in the community, was not,
 which should be discussed in the future, such as the types of medical uses
 that would be allowed. (Flashman)

Mr. Hanham understood that when the PQI Zoning District had been developed it had been developed for all city facilities and it was possible the subject parcel had been lumped in since it had always been a Professional Office or a Medical Office, and never a PQI use or a school. He reiterated the staff rationale for bringing the item forward and the challenges involved with making changes to the Zoning Code.

- Suggested including dental laboratories as an allowed use would depend on the size since it could jump to different occupancy criteria, but recognized the size of the subject parcel would prevent a potential dental laboratory from becoming too large. Supported the staff recommendation and while there may be some impact to other properties in the future, there would likely be more flexibility involved than with the subject parcel. (Banuelos)
- Expressed concern that the staff recommendation could set a precedent for other properties, and while supportive of a dental office would like to see the zoning be corrected properly. (Martinez)

Mr. Hanham commented that based on the uses, the subject parcel would likely have only two uses that were consistent with the General Plan and would include CMU or OPMU uses; however, OPMU was not an option in the Old Town-Sub

Area since it was not a zoning category allowed in the Old Town-Sub Area of the Three Corridors Specific Plan. It would likely be a CMU use, and while Professional Offices and Medical Service General were allowed in the CMU Zoning District, everything else permitted within the CMU Zoning District would also apply. By leaving the zoning classification of PQI alone, everything permitted or not permitted remained the same, and adding dental office to the definition changed that use from a non-permitted to a permitted use and did not change anything else, which was very different from changing the entire zoning classification from a CMU to a PQI Zoning District.

Recommended the definition of dental office be included in the Office, Business and Professional Zoning District and not be stricken from the Medical Services definition of the Three Corridors Specific Plan, as shown in Chapter 11, Section 11.1 Definitions of Attachment 3 to the staff report. While he would have preferred a long-term approach, if this action worked for the applicant, he could support the staff recommendation subject to his recommendations. (Kurrent)

Speaking to Attachment 3, Amended Sections of Three Corridors Specific Plan, Chapter 11.1 Definitions, Medical Services, Mr. Hanham confirmed the definition could be revised to read:

Medical Services – General. Facilities primarily engaged in furnishing outpatient medical, mental health, surgical and other personal health services, but which are separate from hospitals (e.g. medical and dental laboratories, medical, dental and psychiatric offices, out-patient care facilities, allied health service).

MOTION by a Roll Call Vote to adopt Resolution No. 21-06, A Resolution of the City of Pinole Planning Commission Recommending that the City Council Approve an Ordinance Amending the Definition of "Office-Business Professional" in Section 17.22.020 (F) (40) of the Pinole Zoning Code and Chapter 11 of the Three Corridors Specific Plan, subject to the following modification:

Attachment 3, Amended Sections of Three Corridors Specific Plan, Chapter 11, 11.1. Definitions, Medical Services, to be revised to read:

Medical Services - General. Facilities primarily engaged in furnishing outpatient medical, mental health, surgical and other personal health services, but which are separate from hospitals (e.g. medical and dental laboratories, medical, dental and psychiatric offices, out-patient care facilities, allied health service).

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MOTION: Flashman SECONDED: Wong **APPROVED: 7-0**

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8 9	Request: Review of the Draft 2021/22–2025/26 City Capital Improvement Plan for Consistency with the City's General	
10	Plan	
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12	Project Staff: Tamara Miller/Misha Kaur	
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14	Development Services Director Tamara Miller introduced the item, clarified there	
15	may be more evolution and changes to the Draft Five-Year Capital Improvement	
16	Plan (CIP), and introduced Senior Project Manager Misha Kaur.	
17	One in Project Manager Michal Kanager ideal a Danier Daiet assessment the state	
18	Senior Project Manager Misha Kaur provided a PowerPoint presentation of the	
19	Proposed Capital Improvement Plan (CIP) for Fiscal Year 2021/22-2025/26 which	
20	provided an overview of the 29 planned citywide public improvement projects in	
21	the categories of facilities, parks, sanitary sewer, stormwater and roads, with six	
22	new projects, three of which had been proposed for FY 2021/22. The background	
23	and purpose of the CIP, General Plan conformity, and the new projects proposed	
24	for FY 2021/22 were all highlighted in detail.	
25	Posponding to the Commission, Ms. Miller and Ms. Kaur clarified the following:	
2627	Responding to the Commission, Ms. Miller and Ms. Kaur clarified the following:	
28	The West Contra Costa Transportation Advisory Committee (WCCTAC)	
29	had recommended some funding to the City of Pinole for the design of the	
30	Appian Way Complete Streets Project, although the construction phase was	
31	unfunded.	
32	diffulded.	
33	A slurry seal project that had been included in the prior years' CIP list had	
34	been completed this fiscal year.	
35	been completed this hotal year.	
36	Some of the projects would include start and end dates to provide greater	
37	narrative on the status of the projects.	
38	narrative on the status of the projects.	
39	A recent presentation to the City Council of the CIP list of projects identifying	
40	project status and progress could also be made available to the Planning	
41	Commission via a link to the same information.	
42	Commoder via a link to the dame information.	
43	• For Project No. FA2002, Electric Vehicle Charging Stations, the City was	
44	working to leverage grants from the Metropolitan Transportation	
45	Commission (MTC) with \$20,000 identified as local match funding.	
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Review of Draft Five-Year Capital Improvement Plan for Consistency

OLD BUSINESS: None

with the General Plan

NEW BUSINESS:

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- For Project No. FA1901, Senior Center Auxiliary Parking Lot, the parking lot would include the installation of charging stations.
- For Project No. PA2001, Bocce Ball Court, the Pinole Rotary Club had identified the bocce ball court as its Centennial Project, with the project to be funded through different grant sources.
- The City had considered adding solar and would continue to review solar opportunities.
- For Project No. FA1702, Citywide roof repairs and replacement, the project had been identified by a roofing company, repairs would be required prior to consideration of any solar, and while some members of the City Council supported solar opportunities there were regulations associated with the ability to generate power via solar required to be offset by the use of power. Staff had discussed solar opportunities with MTC and Marin Clean Energy (MCE). The project may be added to the unfunded project list and would continue to be monitored.
- Measure S included a pattern of funding for a modest amount of pothole repairs in the City ranging from \$20,000 to \$50,000 each year. The Public Works Department had purchased a specialty piece of equipment for patch paving and would be conducting a more formalized pothole repair program. The ongoing budget for pavement funding also allowed for the purchase of asphalt material and staff promised the City Council when the equipment was purchased that it would be on the road for approximately six weeks a year to patch potholes using a technique to facilitate slurry seal projects.
- For Project No. RO2501, Residential Slurry Seal, the City funded between \$250,000 and \$300,000 in slurry seal projects every other year. In 2020, the City funded almost \$800,000 in slurry seal projects having paired two projects and expanded them into the list of roads for 2022, which allowed the City to do larger projects, obtain overall lower bid pricing, and maximize staff resources. If funding was increased, the size of projects could be increased and staff would be looking at the available federal and state stimulus funding to determine whether the projects could be made larger.
- The Pinole Valley Underground District had impacted Pinole Valley Road and its cul-de-sacs. There were rules associated with the funding sources for the project which had used Rule20A funds. While the pavement serviceability of the road on Pinole Valley Road would be like a new road and patching would be done by the contractor, the cul-de-sacs would be a challenge and the City would have to wait until after the job was complete before deciding how to optimize the spending on the cul-de-sacs. An area of the pavement towards the south end of the project would also have to be

evaluated to see how it could be optimized. All of the sidewalk work done using Rule20A funds would be Americans with Disabilities Act (ADA) compliant. Staff would look at the project once complete, and acknowledged there would be funding demands on the City to try to harmonize what was new and old in the area. Staff hoped the work would be complete in the next 60 days.

• For the Hercules-Pinole Wastewater Treatment Plant, the cities of Hercules and Pinole had the foresight to realize the construction project would have an impact on the road and had included specific language in the Fiscal Agreement each city had signed that stipulated for whatever life was lost due to the construction project each city would pay half. The Hercules-Pinole Wastewater Subcommittee would meet on May 26, 2021 to discuss funding for the Tennant Avenue Rehabilitation Project and the budget documents had been included in the Planning Commission packet. The City of Hercules and the Sewage Enterprise Fund would be putting monies towards that project. Given the service demands, the road was an expensive project. Slurry seal provided three years of service life and the option was to rehabilitate the pavement sections to produce a road with a ten- to twelve-year service life.

PUBLIC COMMENTS OPENED

The following speaker submitted written comments via email that were read into the record and would be filed with the agenda packet for this meeting: *Rafael Menis.*

Responding to public comment with respect to Project No. RO2501, Residential Slurry Seal and Project No. RO2401, Cape Seal, Ms. Miller explained the City used StreetSaver software which optimized recommendations and took the Pavement Condition Index (PCI) scored by the field personnel and mapped it over time so that during the Five-Year Budget report, a specific road would be scheduled for slurry seal repair based on the methodology and algorithm that projected the serviceability of the pavement itself. She also clarified that slurry seal was weather dependent and a road could not be slurry sealed during wet and cold weather.

PUBLIC COMMENTS CLOSED

The Planning Commission discussed the Draft Five-Year CIP and offered the following comments and/or direction to staff:

 Recommended that Project No. FA2002, Electric Vehicle Charging Stations and Project No. FA1901, Senior Center Auxiliary Parking Lot, be combined to provide greater funding capabilities and consideration of solar. For Project No. FA1702, Citywide roof repairs and replacement, suggested the

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inclusion of solar on the roof of City Hall should be considered to provide more efficiency and investment in green technology. For Project No. PA2001, Bocce Ball Court and Project No. PA1704 Prepare a Park Master Plan, supported a Park Master Plan, but questioned the cost of the bocce ball court given the condition of city streets. Encouraged the support of funding for the Bocce Ball Court via community organizations to potentially reduce costs. (Martinez)

- Requested a list/matrix of completed CIP projects and the status of each. (Moriarty)
- Agreed a list/matrix of completed CIP projects and the status of each project should be provided. Liked the potential inclusion of solar and adding solar to the unfunded project list. Acknowledged the concerns with the cost of the bocce ball courts but recognized the identified funds for the project must be used for parks only. (Flashman)
- Found the Draft Five-Year CIP to be a positive report and was excited to see the upcoming projects come to fruition. (Banuelos)

MOTION by a Roll Call Vote to adopt Resolution No. 21-07, A Resolution of the Planning Commission of the City of Pinole Recommending the City Council of the City of Pinole Find that the Proposed Capital Improvement Plan for Fiscal Years 2021/2022 Through 2025/2026 is in Conformance with the City of Pinole General Plan.

APPROVED: 7-0 MOTION: Flashman SECONDED: Kurrent

H. CITY PLANNER'S / COMMISSIONERS' REPORT

1. **Verbal Updates of Projects**

Mr. Hanham reported the application for 811 San Pablo Avenue for 33 units of 100 percent affordable housing would come to the Planning Commission during its June meeting. Vista Woods, a 179-unit senior 100 percent affordable housing project on San Pablo Avenue and Roble Avenue was in the process of completing environmental work to be forwarded to the consultant to meet a Notice of Exemption and would be considered by the Planning Commission in the August to October 2021 timeframe. He also reported the applicant for Appian Village would be holding a community meeting scheduled for June 2, 2021 at 6:00 P.M. via Zoom with more information to be provided to the Planning Commission.

Mr. Hanham also reported that Pinole Vista, a 214-unit project on Fitzgerald Drive in the former Kmart building was in the process of completing specific agreements and may be considered by the Planning Commission in November/December 2021

or early 2022. Also, staff received responses from comments from the applicant and other agencies for the project proposed for 2801 Pinole Valley Road and staff continued to receive single-family home applications and permit requests. In addition, staff was working on updating the City's standard conditions of approval as projects were being processed.

Mr. Hanham added that staff had received a request for minor administrative design review from East Bay Coffee, which would like to modify the outdoor seating area. Staff was of the opinion the proposed modification rose to the level of Planning Commission review and recommended a Special Meeting for either June 2 or June 7, 2021. All of the project conditions and the approval of a Public Necessity for the sale of alcohol would remain in effect. The only items to be reviewed would be the outdoor design features and the fence.

By consensus, the Planning Commission scheduled a Special Meeting for Monday, June 7, 2021 at 7:00 P.M. and staff confirmed that public comment would be accepted at that time.

Mr. Hanham further reported that given the volume of projects and since the Planning Commission met only once a month, staff proposed a second Planning Commission meeting each month and would bring that proposal to the Commission for consideration at its next meeting.

Chair Banuelos stated he had discussed with staff the possibility of having a presentation of projects planned for specific locations, such as all of the projects planned along Pinole Valley Road, to allow the Planning Commission to identify all potential impacts, such as traffic. He also recommended a regular Future Requests for Agenda Items on each meeting agenda.

Planning Commissioners discussed the removal of a street tree at 2518 San Pablo Avenue as related to the City's current Tree Ordinance, and recommended as the City moved towards a Tree Master Plan the current ordinance be strengthened with better enforcement and clarity to the regulations.

Commissioner Moriarty reported the appointment of an Alternate to the Ad-Hoc Planning Commission Subcommittee was to have been agendized for this meeting, and Mr. Hanham advised the item could be agendized for the Special Planning Commission meeting scheduled for June 7, 2021.

In response to Commissioner Moriarty, Mr. Hanham also provided an update on code enforcement related to the removal of the street tree from property at 2518 San Pablo Avenue. In that case, the City had sent a letter to the property owner outlining the City's requirements and what the property owner was required to pay for the tree's removal. A memorandum had also been sent to the City Manager. He assured the Commission that there would be a replacement for the street tree that had been removed.

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Commissioner Moriarty also inquired of the status of Planning Commissioners having city e-mails and the Sprouts tree mitigation, to which Mr. Hanham advised he was still working on the e-mail issue and hoped to have more information on June 7. As to Sprouts, no trees would be allowed in the West Contra Costa County Flood Control right-of-way, the City would have to reconsider what could be done with the property owner, and staff continued to work on the matter. He also confirmed he would forward to Commissioners information on the CIP project status that had been presented to the City Council.

The Planning Commission expressed its appreciation to Commissioner Flashman for her work on the Planning Commission and wished her well on her next endeavor.

Commissioner Martinez referenced the Pinole Valley Road Underground District project and suggested it was an opportunity for broadband infrastructure and additional electric charging stations. He wanted to see a Master Plan for the City's roads which also identified the infrastructure under the roads and asked that the Planning Commission be allowed to view the City's larger scaled projects in order to provide input.

Chairperson Banuelos suggested that such a discussion would be important for future projects and the Planning Commission could provide input and recommendations for City Council consideration.

Commissioner Flashman expressed her appreciation to each Planning Commissioner, encouraged members of the public to participate in order to create the community desired, and stated she had been honored and grateful for the opportunity to serve on the Planning Commission. She planned to continue her civic life in the future and had enjoyed the vibrant and inclusive Pinole community.

I. **COMMUNICATIONS**: None

J. **NEXT MEETING**

The next meeting of the Planning Commission to be a Special Meeting to be held on June 7, 2021 at 7:00 P.M.

K. **ADJOURNMENT**: *In Honor of Sarah Flashman* at 9:19 P.M.

Transcribed by: